

Message Text

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SUBJECT: CORRECTED COPY OF RIBICOFF'S TESTIMONY

FOR SENIOR WATCH OFFICER

1. HERE IS A DRAFT FROM WHICH SANDY BERGER CAN WORK.
IT NEEDS TIGHTING AND THE SECRETARY WANTS IT TO BE MADE
PUNCHIER AND SHARPER.

2. TEXT.
MR. CHAIRMAN, MEMBERS OF THE COMMITTEE ON GOVERNMENTAL
AFFAIRS.
I AM PLEASED TO APPEAR BEFORE YOU TODAY TO DISCUSS A
SUBJECT OF THE GREATEST CONCERN AND URGENCY: HOW WE
CAN BETTER DEFEND OUR CITIZENS AND NATIONAL INTERESTS
AGAINST THE VERY REAL TERRORIST THREAT THAT EXISTS IN THE
WORLD TODAY. IT IS ESSENTIAL THAT THE CONGRESS AND THE
ADMINISTRATION WORK CLOSELY ON THIS VITAL ISSUE SO THAT
AS A GOVERNMENT WE WILL BE PREPARED TO DEAL
RAPIDLY, DECISIVELY AND EFFECTIVELY WITH THE
INCIDENTS OF TERRORISM WHICH WE ARE CERTAIN TO FACE
IN COMING YEARS.

3. THE TERRORIST SCOURGE OF THIS DECADE HAS BEEN ONE
OF THE MOST INHUMANE PHENOMENA OF OURTIME -- BOTH FOR
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THE CRUDENESS OF ITS MOTIVATION AND THE CRUELTY OF ITS
RESULTS. WE HAVE AN OBLIGATION TO DO EVERYTHING IN
OUR POWER TO PROTECT THE LIVES OF HUMAN BEINGS THE
WORLD OVER, AND BRING THESE TERRORISTS TO JUSTICE.

4. AS YOUR FIRST WITNESS, LET ME PRESENT THE
ADMINISTRATION'S POSITION ON THE OVERALL PROBLEM OF

WORLDWIDE TERRORISM AND OUR VIEWS ON THE PROPOSED
LEGISLATION WHICH YOU HAVE UNDER CONSIDERATION.

5. IT IS CLEAR FROM YOUR BILL THAT THE ADMINISTRATION
AND CONGRESS SHARE COMMON GOALS: TO DETER TERRORIST
ATTACKS, TO DISCOURAGE OTHER GOVERNMENTS FROM
COOPERATING WITH OR GIVING REFUGE TO TERRORISTS, TO
CAPTURE AND PROSECUTE PERPETRATORS, AND TO DO ALL THIS
THROUGH THE MOST EFFECTIVE AND PROFESSIONAL WORKING
COOPERATION WITH OTHER GOVERNMENTS.

6. STRONG LEGISLATION CAN HELP US ACHIEVE THESE
GOALS. IT WILL DEMONSTRATE TO THE WORLD HOW SERIOUSLY
THE AMERICAN GOVERNMENT AND PEOPLE VIEW THE THREAT
OF TERRORISM. IT WILL STRENGTHEN THE CASE
FOR COOPERATION BY OTHER GOVERNMENTS TOWARD SHARED
GOALS AND IT WILL REINFORCE OUR EFFORTS TO DEAL
EFFECTIVELY WITH TERRORISM.

7. HERE ARE THE BASIC PRINCIPLES THAT GUIDE OUR POLICY:

8. FIRST, THROUGH OUR ACTIONS AND CONVERSATIONS IN
PUBLIC AND IN PRIVATE, WE MAKE CLEAR THE SERIOUSNESS
WITH WHICH WE VIEW THIS PROBLEM.

9. WE REJECT OIL DEMANDS FOR RANSOM OR THE RELEASE
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OF PRISONERS. LET THERE BE NO DOUBT ON THAT SCORE.

10. WE FOLLOW DEFINITE PROCEDURES TO EXCHANGE
INFORMATION AND TO COOPERATE ON LAW ENFORCEMENT WITH
OTHER GOVERNMENTS, PARTICULARLY IN EUROPE AND THE
MIDDLE EAST. DURING THE HIJACKINGS OF JAPAN
AIRLINES AND LUFTHANSA AIRCRAFT LAST FALL, WE PROVIDED
BACKGROUND INFORMATION ON TERRORIST GROUPS, ON THEIR
PAST OPERATIONS, AND GUIDELINES FOR PROTECTING AND
OBTAINING THE RELEASE OF HOSTAGES.

11. IN CLOSED SESSION, CONSIDERING ITS DELICATE NATURE
WE WOULD WELCOME AN OPPORTUNITY TO CITE FURTHER SPECIFIC
EXAMPLES FOR YOUR ATTENTION.

12. WE USE THE MACHINERY WE HAVE CREATED TO
ANTICIPATE POSSIBLE TERRORIST ATTEMPTS AND SYSTEMATICALLY
REDUCE THE LIKELIHOOD THAT SUCH ATTEMPTS COULD
SUCCEED. SPECIALIZED UNITS IN THE U.S. INTELLIGENCE
COMMUNITY AND OTHER AGENCIES OF THE FEDERAL
GOVERNMENT PLACE HIGH PRIORITY ON THE COLLECTION AND
EVALUATION EFFORT. THE EXCHANGE OF THIS INFORMATION

WITH FRIENDLY SERVICES ABROAD IS SWIFT, SYSTEMATIC,
AND EFFECTIVE.

13. WHEN UNITED STATES CITIZENS OR THEIR INTERESTS
IN FOREIGN COUNTRIES ARE THREATENED, WE IMMEDIATELY
ENGAGE FOREIGN GOVERNMENTS AT THE HIGHEST LEVELS.
OBVIOUSLY ULTIMATE RESPONSIBILITY FOR THE PROTECTION
OF PERSONS AND PROPERTY RESTS WITH THE SOVEREIGN
AUTHORITIES IN EACH COUNTRY. BUT, WE MAKE AVAILABLE
OUR ADVICE, INFORMATION, AND EXPERIENCE TOWARD THE
COMMON PURPOSES WE SHARE.

14. FINALLY, WE EXERCISE FIRMLY OUR OWN RESPONSIBILITY
TO TAKE ALL MEASURES TO PROTECT AND SAFEGUARD ALL
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PERSONS WITHIN OUR MEASURES TO PROTECT AND TOO, NEW
TECHNIQUES, STUDIES, AND METHODS ARE BEING APPLIED TO
THE TERRORIST MENACE.

15. WHAT TODAY IS THE SCOPE OF THE TERRORIST THREAT?
LET ME CITE SOME FACTS THAT GIVE A SENSE OF THE PROBLEM
THAT WE ALL FACE:

INTERNATIONAL AIRPLANE HIJACKINGS

HAVE INCREASED IN THE PAST TWO YEARS AFTER A BRIEF
PAUSE IN THEIR FREQUENCY.

--PERHAPS IN RESPONSE TO THE HEIGHTENED VIGILANCE,
TERRORIST HAVE SHIFTED THEIR ACTIVITIES TOWARD
PARTICULARLY VICIOUS CRIMES OF BOMBINGS, ASSASSINATIONS,
AMBUSHES, AND ARSON. WORLDWIDE, THE NUMBER OF
TERRORIST INCIDENTS HAS BEEN HIGHER IN THE PAST TWO
YEARS THAN IN ANY PREVIOUS COMPARABLE PERIOD.

--THERE HAS BEEN A SHIFT AWAY FROM ATTACKS AGAINST US
GOVERNMENT OFFICIALS AND PROPERTY TOWARD ATTACKS ON
AMERICAN BUSINESSMEN AND CORPORATE FACILITIES.
FROM EVERY INDICATION WE HAVEN THESE THREATS ON
OVERSEAS FACILITIES OF UNITED STATES CORPORATIONS AND
THEIR EMPLOYEES COULD CONTINUE AT THE PRESENT OR AN
EVEN HIGHER LEVEL.

--COOPERATION AMONG TERRORIST GROUPS, WITH TOTALLY
DIFFERENT GOALS, NOW SHOWS SIGNS OF EXPANDING.
GROUPS SUCH AS THE POPULAN R FRONT FOR THE LIBERATION OF
PALESTINE, THE JAPANESE RED ARMY, AND THE
BAADER-MEINHOF GANG WORK TOGETHER IN LETHAL ATTACKS
AGAINST INNOCENT VICTIMS IRRESPECTIVE OF
NATIONALITY.

16. WHILE THE PRECISE MOTIVATION OF MANY INDIVIDUAL
TERRORISTS LIES BEYOND OUR UNDERSTANDING, IT IS CLEAR
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THAT ALL TERRORISTS AGREE ON ONE POINT: THEY WILL ATTACK
THE FORMS OF ORGANIZED SOCIETY BY ALL THE MEANS
THEY CAN COMMAND.

17. SOME TERRORIST GROUPS FIND THEIR IDEOLOGY
IN A RADICAL NATIONALISM THAT ALLOWS NO COMPROMISE.
OTHERS SEEK TO DESTROY THE POLITICAL ORDER OF THEIR
COUNTRIES, EITHER BECAUSE THEY REJECT ALL
AUTHORITY OR BECAUSE THEY WANT TO INTIMIDATE
THE ESTABLISHED AUTHORITIES TO THE POINT THAT
GOVERNMENT POLICIES BECOME THOSE DICTATED BY THE
TERRORIST THEMSELVES.

18. IT IS THE COMMON CHOICE OF VIOLENCE
THAT BRINGS THESE GROUPS TOGETHER TO SHARE
INFORMATION, WEAPONS, AND MONEY. AT TIMES THEY

COOPERATE IN ATTACKS AND ESCAPES. AND THEIR
CONSPIRATORIAL CELLS ARE OFTEN KNIT TOGETHER BY
COMMON PLANNING IF NOT BY SHARED GOALS.

19 WHAT HAS BEEN THE INTERNATIONAL RESPONSE TO THE
TERRORIST PROBLEM? HERE THERE HAVE BEEN SOME
ENCOURAGING DEVELOPMENTS:
--TERRORISTS WHO HIJACK AIRCRAFT FIND THEY CAN NO
LONGER COUNT ON LANDING IN COUNTRIES WHICH ONCE
ACCEPTED THEM. DURING THE RECENT JAPAN AIR LINES AND
LUFTHANSA HIJACKINGS, NEARLY EVERY STATE IN THE
MIDDLE EAST IN WHICH THE HIJACKERS SOUGHT
REFUGE TURNED THEM AWAY. WE NEED, HOWEVER, TO
GAIN WIDER ACCEPTANCE OF THE RESPONSIBILITY OF STATES
TO PROSECUTE OR EXTRADITE TERRORISTS CAUGHT
WITHIN THEIR JURISDICTION, AS PRESCRIBED BY
THE HAGUE AND MONTREAL CONVENTIONS.
--ON NOVEMBER 3, 1977 THE UN GENERAL ASSEMBLY
PASSED A RESOLUTION CONDEMNING AND URGING
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EFFECTIVE MEASURES TO COMBAT HIJACKING. THE APPROVAL
OF THE RESOLUTION BY CONSENSUS, REFLECTS
AN ENCOURAGING CHANGE OF ATTITUDE BY OTHER GOVERNMENTS.
--OTHER COUNTRIES NOW AGREE ON THE NEED TO ADDRESS,
ON A MORE SYSTEM BASIS, POLITICAL VIOLENCE IN ADVANCED
SOCIETIES AND POSSIBLE REMEDIAL MEASURES.
--THE SUCCESSFUL ACTIONS ON THE ISRAELIS AT

ENTEBBE AND THE WEST GERMANS AT MAGADISCIO IN RESCUING PASSENGERS OF HIJACKED AIRLINES SHOWED THAT TERRORISTS CAN BE DEFEATED BY A COMBINATION OF RESCUE CAPACITY. NEVERTHELESS, SUCH OPERATIONS ENTAIL GREAT RISK TO THE HOSTAGES MAY NOT ALWAYS BE FEASIBLE.

20. I NOW WOULD LIKE TO DESCRIBE TO YOU THE ACTION THAT WE HAVE TAKEN TO IMPROVE OUR CAPABILITY TO COMBAT TERRORISM.

21. WE HAVE MADE MAJOR ORGANIZATIONAL CHANGES THAT WERE DESIGNED TO IMPROVE OUR ABILITY TO RESPOND TO SUCH INCIDENTS. SHORTLY AFTER ASSUMING OFFICE THE PRESIDENT REORGANIZED THE NATIONAL SECURITY COUNCIL STRUCTURE. A PRIMARY PURPOSE WAS TO ENSURE PROMPT, HIGH LEVEL ATTENTION TO CRISIS SITUATIONS. THEREFORE, IN ADDITION TO A POLICY REVIEW COMMITTEE THAT DEVELOPS POLICY SUGGESTIONS FOR DEFENSE, INTELLIGENCE, AND ECONOMIC ISSUES THAT CONCERN OUR NATIONAL SECURITY, HE SET UP A SPECIAL COORDINATION COMMITTEE THAT HANDLES SUCH QUESTIONS AS ARMS CONTROL EVALUATION AND CRISIS MANAGEMENT. THE ASSISTANT FOR NATIONAL SECURITY AFFAIRS CHAIRS THIS COMMITTEE; ITS MEMBERS ARE THE STATUTORY MEMBERS OF THE NSC AND OTHER SENIOR OFFICIALS.

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ASSISTANT FOR NATIONAL SECURITY AFFAIRS CHAIRS THIS COMMITTEE; ITS MEMBERS ARE THE STATUTORY MEMBERS OF THE NSC AND OTHER SENIOR OFFICIALS.

22. THIS SPECIAL COORDINATION COMMITTEE PAYS THE CLOSEST ATTENTION TO THE ISSUE OF TERRORISM. IT HAS A SENIOR LEVEL INTERAGENCY GROUP THAT MEETS ON A FREQUENT BASIS TO ENSURE COORDINATION OF AGENCY ACTIVITIES. IN CRISIS SITUATIONS THE SPECIAL COORDINATION COMMITTEE IMMEDIATELY MEETS TO CONSIDER THE MAJOR DECISIONS THAT MAY CUT ACROSS INDIVIDUAL AGENCY RESPONSIBILITIES. ALL THE MAJOR DECISIONS WILL BE MADE AT THE HIGHEST POLITICAL LEVELS IN THE US GOVERNMENT.

23. WE HAVE DEVELOPED SPECIAL PROCEDURES FOR THE STATE DEPARTMENT OPERATIONS CENTER, WHICH IS FULLY STAFFED ON A TWENTY-FOUR-HOUR BASIS TO MANAGE CRISIS SITUATIONS. IT HAS INSTANTANEOUS COMMUNICATIONS TO ALL POSTS OF THE GOVERNMENT AND DIRECT ACCESS TO TOP OFFICIALS. IT HAS MET EVERY TEST IN THE PAST, AND WE EXPECT THAT IT WILL DO SO IN THE FUTURE.

24. IN THIS AND PAST ADMINISTRATIONS, WE HAVE ALSO STRENGTHENED CIVIC AVIATION SECURITY IN THE UNITED STATES TO THE POINT THAT THERE HAS BEEN ONLY ONE SUCCESSFUL HIJACKING OF A US SCHEDULED AIRCARRIER SINCE NOVEMBER 1972.

25. WE HAVE IMPROVED OUR PRECAUTIONARY MEASURES TO PROTECT UNITED STATES OFFICIALS AND PROPERTY ABROAD. WE HAVE INCREASED THE SECURITY OF OFFICES AND RESIDENCES, PROVIDED PROTECTIVE ARMOR FOR OFFICIAL VEHICLES, AND MADE SECURITY TRAINING FOR ALL PERSONNEL POSTED OVERSEAS MANDATORY. COMPLEMENTING OUR EFFORTS HAS BEEN THE FINE COOPERATION THAT WE HAVE RECEIVED FROM FOREIGN GOVERNMENTS IN MOST CASES.

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WYM WORKING WITH THE DEPARTMENT OF COMMERCE, THE STATE DEPARTMENT PROVIDES PRIVATE CORPORATIONS AND THEIR EMPLOYEES COUNSEL ON HOW TO PROTECT THEMSELVES AND THEIR PROPERTY AGAINST TERRORIST ATTACKS.

27. WE HAVE EXPANDED OUR EFFORTS TO HAVE OTHER COUNTRIES RATIFY THE TOKYO, HAGUE AND MONTREAL CONVENTIONS, WHICH PROVIDE FOR THE APPREHENSION, PROSECUTION OR EXTRADITION OF THOSE WHO HIJACK OR SABOTAGE COMMERCIAL AIRCRAFT. ONLY 62 COUNTRIES HAVE RATIFIED ALL OF THESE; 55 HAVE RATIFIED NONE. THESE NUMBERS ARE UNSATISFACTORY AND MUST BE INCREASED AND PROMPTLY.

28. WE ARE SEEKING TO UPGRADE THE INTERNATIONAL STANDARDS FOR AIRPORT SECURITY THROUGH ACTION INITIATED BY SECRETARY ADAMS THIS FALL AT THE INTERNATIONAL CIVIL AVIATION ORGANIZATION. THE PRIMARY EFFECT WOULD BE TO REQUIRE MANDATORY PREFLIGHT INSPECTION OF ALL PASSENGERS AND ACCOMPANIED BAGGAGE. THE INSTITUTION OF SUCH MEASURES IN DOMESTIC AIRPORTS SEVERAL YEARS AGO SOON LED TO A DRAMATIC DROP IN SUCCESSFUL SKYJACKINGS IN THE UNITED STATES.

29. THE FEDERAL AVIATION ADMINISTRATION HAS WORKED WITH AUTHORITIES IN OTHER COUNTRIES TO IMPROVE SECURITY MEASURES, BUT FURTHER IMPROVEMENTS ARE NEEDED.

30. IN ADDITION, WE HAVE MADE COOPERATION ON ANTI-TERRORISM AN IMPORTANT PART OF OUR RELATIONS WITH OTHER GOVERNMENTS. WE ARE URGING MANY GOVERNMENTS TO TAKE APPROPRIATE MEASURES TO BRING TERRORISTS TO JUSTICE; WE ARE REVIEWING EXPERIENCE GAINED IN TIMES OF CRISIS; WE ARE PLANNING TO

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INCLUDE SECURITY STANDARDS IN BILATERAL CIVIL AVIATION AGREEMENTS.

31. NOTWITHSTANDING, IMPORTANT BASIC OBSTACLES TO UNIVERSAL AND EFFECTIVE COOPERATION AMONG GOVERNMENTS REMAIN. SOME GOVERNMENTS ARE PREDISPOSED TO SUPPORT THE CAUSE CLAIMED BY PARTICULAR TERRORIST ORGANIZATIONS. A FEW NOT ONLY PROVIDE SAFE-HAVEN BUT ALSO ARM, TRAIN AND PROVIDE SAFE COVER FOR TERRORISTS. OTHER GOVERNMENTS SHY AWAY FROM RESOLUTE ACTION IN ORDER NOT TO JEOPARDIZE RELATIONS WITH COUNTRIES THAT SUPPORT TERRORIST ORGANIZATIONS. OTHERS PREFER TO AVOID THE APPREHENSION OR PROSECUTION OF TERRORISTS OUT OF FEAR OF NEW TERRORIST ATTACKS TO FREE IMPRISONED COMRADES.

32. THE ADMINISTRATION AND THIS COMMITTEE SHARE COMMON GOALS. WE HAVE AND WILL WORK CLOSELY TO PRODUCE LEGISLATION THAT WILL HAVE THE STRONG SUPPORT OF BOTH BRANCHES.

33. HERE ARE SOME OF THE PROVISIONS WHICH WE WOULD LIKE TO SEE EMBODIED IN LEGISLATION AND WHICH WE BELIEVE COULD REINFORCE THE ANTI-TERRORIST POLICIES NOW OPERATING.

34. WE ARE PREPARED TO SUBMIT REGULAR REPORTS TO CONGRESS ON ACTS OF INTERNATIONAL TERRORISM THAT AFFECT AMERICAN CITIZENS OR US INTERESTS. WE SUGGEST THAT THESE REPORTS BE ISSUED QUARTERLY, AND IN A FORM THAT CAN BE MADE PUBLIC SO THAT ALL CONCERNED AMERICANS CAN HAVE AUTHORITY AND CURRENT DATA ON TERRORIST INCIDENTS. THE DEPARTMENT OF JUSTICE WILL ADDRESS THE REPORTING REQUIREMENTS IN GREATER DETAIL IN ITS TESTIMONY ON WEDNESDAY.

35. AT THE SAME TIME, WE ARE PREPARED TO COME TO THIS COMMITTEE WITH PERIODIC BRIEFINGS TO SUPPLEMENT THIS PUBLISHED INFORMATION. WE RECOMMEND THAT THESE BRIEFINGS BE DONE IN CLOSED SESSIONS AND ON A CLASSIFIED BASIS.

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I KNOW THAT THE COMMITTEE WILL APPRECIATE THE SENSITIVITY OF MUCH OF THE INFORMATION THAT WE POSSESS ON THIS QUESTION, AND OUR CONCERN THAT PUBLICITY COULD JEOPARDIZE PEOPLE AND PROPERTY, OR INHIBIT OUR ABILITY TO ACQUIRE INFORMATION NEEDED TO CONDUCT OUR PREVENTIVE ANTI-SECURITY LEGISLATION.

36. THE ADMINISTRATION AGREES WITH YOU THAT A LIST SHOULD BE MAINTAINED OF THOSE COUNTRIES WHICH ARE FOUND TO AID OR ABET TERRORIST ACTIONS. PUBLIC EXPOSURE AND CONDEMNATION HAVE ALREADY PROVED EFFECTIVE IN DISCOURAGING SUPPORT FOR TERRORIST ENTERPRISES. AS TIME GOES ON, REMOVAL OF A COUNTRY FROM THE LIST WOULD SIGNAL SHIFTS TOWARD GREATER RESPONSIBILITY AND RESTRAINT.

37. WE ARE PREPARED TO SUPPORT APPROPRIATE SANCTIONS AGAINST COUNTRIES ON THIS LIST--INDEED, WE ALREADY IMPOSE SANCTIONS AGAINST CERTAIN COUNTRIES WHICH HAVE BEEN IDENTIFIED WITH TERRORIST OPERATIONS. AS IN THE PAST, WE WILL CONSIDER SANCTIONS ON A CASE-BY-CASE BASIS IN LIGHT OF THEIR POSSIBLE EFFECTIVENESS AND THE INTERESTS OF US CITIZENS LIVING ABROAD AND OUR POLITICAL, SECURITY, AND ECONOMIC RELATIONSHIP. ANY SANCTIONS WOULD ALSO HAVE TO BE FASHIONED SO THAT THEY COULD BE ALTERED OR LIFTED IN RESPONSE TO EVIDENCE OF CHANGES IN THE POLICIES OF THE COUNTRIES CONCERNED.

38 IT MAY BE THAT COUNTRIES AGAINST WHICH WE WOULD IMPOSE SUCH SANCTIONS WOULD BE COUNTRIES WITH WHICH OUR RELATIONS ARE ALREADY STRAINED. IN SUCH CASES, WE WOULD WORK WITH OTHER NATIONS WHOSE RELATIONS WITH THE OFFENDING COUNTRY MIGHT BE CLOSER AND WHOSE INFLUENCE MIGHT BE CAPABLE OF MORE DIRECT APPLICATION. THE WORLD IS NOT LIMITED OFFICIAL USE

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DIVIDED INTO TWO CAMPS:THOSE WHO OPPOSE TERRORISM AND THOSE WHO SUPPORT IT. EVEN IF OUR ABILITY TO COMMUNICATE EFFECTIVELY IS HAMPERED BY POLITICAL OR OTHER DIFFERENCES, THERE WILL USUALLY BE THIRD COUNTRIES WITH WHOM WE SHARE COMMON ANTI-TERRORIST PURPOSE AND MIGHT COOPERATE WITH US IN ENFORCING EFFECTIVE SANCTIONS AGAINST COOPERATION WITH TERRORISTS.

39. (WE WANT TO CONTINUE WORKING WITH YOU TO EVOLVE PROCEDURES FOR SANCTIONS THAT WOULD STAND THE BEST CHANCE OF ACHIEVING RESULTS.)

40. WE ENDORSE THE OBJECTIVES OF ISSUING A PUBLIC LIST OF SECURITY DEFICIENT AIRPORTS. NEVERTHELESS, CORRECTIVE MEASURES ARE THE RESPONSIBILITY OF THE SOVEREIGN AUTHORITIES IN THOSE COUNTRIES AND THERE ARE SIGNIFICANT TECHNICAL CONSTRAINTS ON EVALUATION THE SECURITY OF FOREIGN AIRPORTS. THE DEPARTMENT OF TRANSPORTATION WILL ADDRESS THIS ISSUE IN GREATER DETAIL IN ITS TESTIMONY.

41. EITHER YOUR BILL OR AN ADMINISTRATION BILL NOW IN THE JUDICIARY COMMITTEE SHOULD ACCOMPLISH COMPLETE UNITED

STAATES COMPLIANCE WITH THE TERMS OF THE MONTREAL CONVENTION ON AIRCRAFT SABOTAGE.

42. WE SEEK PROVISIONS FOR CIVIL PENALTIES TO COMPLEMENT THE CRIMINAL PENALTIES ALREADY AVAILABLE UNDER AIRCRAFT SECURITY LEGISLATION.

43. TO BE MOST USEFUL, I WOULD HOPE THAT THE LEGISLATION PREPARED THROUGH THE WORK OF THIS COMMITTEE WOULD BE CONSISTANT WITH THE EXECUTIVE BRANCH REORGANIZATION THAT I HAVE DESCRIBEDM

44. THESE ARE SOME OF OUR IDEAS. I AM LOOKING FORWARD TO YOUR QUESTIONS AND COMMENTS. THE WORKING COOPERATION LIMITED OFFICIAL USE

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BETWEEN US HAS BEEN EXTREMELY CLOSE AND USEFUL. I WILL WORK CLOSELY WITH YOU N, MR. CHAIRMAN, TO ACHIEVE THE STRONGEST, CLEAREST POSSIBLE STATEMENT OF LAW TO HELP US DEAL EFFECTIVELY WITH THE MENACE OF INTERNATIONAL TERRORISM. VANCE.

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